

CODIB-D-37  
9 June 1959

UNITED STATES INTELLIGENCE BOARD  
COMMITTEE ON DOCUMENTATION

MEMORANDUM FOR: Committee on Documentation

SUBJECT : Reproduction of Intelligence

1. At the CODIB meeting of 3 June 1959 (CODIB-M-13) the State Department representative submitted two actions relating to the use of intelligence by third agencies (TABS "A" and "B"), recommending, in short:

- a. that present policy (IAC-D-95/5) be amended to authorize USIB analysts producing national intelligence to disclose to analysts of third agencies foreign intelligence and intelligence information originally issued by another USIB agency, and
- b. that the amended policy be reaffirmed or endorsed by all present USIB member agencies, each Agency specifying document series to be excepted from the agreement.

2. Also attached is a draft revised policy statement incorporating the substance of the proposed State amendment (TAB "C").

3. This matter will be scheduled for action at the next CODIB meeting.

Secretary

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TTAB "A"  
CODIB-D-37  
9 June 1959

AGREEMENT ON DOCUMENT USAGE  
by  
USIB Personnel Working on National Intelligence Production

Analysts and other producing personnel of one USIB agency consulting the file of a second USIB agency in furtherance of specific National Intelligence production projects, may cite, take notes from, and discuss with appropriate persons in the second agency materials pertinent to the project which have originated in any third USIB agency, provided that:

- a. Proper security clearances of the individuals have been established in accordance with existing inter-agency agreements and,
- b. the materials do not carry a security classification higher than SECRET, and
- c. the materials are not subject to any extraordinary security or special handling limitations which specifically prohibit such disclosure.

Discussion

Analysts working on National Intelligence production accumulate files relative to their special research projects. These constitute the working files on which they base their findings and contain documents from various sources, particularly other intelligence agencies. It becomes necessary for analysts to discuss their products with other analysts within the "Intelligence Community" who are working on phases of the same problem.

For example, a State Department analyst working on an NIS section relative to transportation may find it necessary to consult with an analyst in Army Intelligence working on the same problem. Each might have in his files documents the other has not seen, but which have a decided influence on the problem. Under present arrangements the analysts have no authority to open their files to each other.

As you know, on October 8, 1957 the IAC (now USIB) promulgated a Policy Statement on Reproduction of Intelligence Originated in another IAC Agency (IAC-D 95/5) the purpose of which was to authorize all IAC agencies to reproduce for their own use and to make available to another IAC agency, foreign intelligence and intelligence information given general distribution to all IAC agencies, or otherwise made generally

- 2 -

TAB \*A\*  
CODIB-D-37  
9 June 1959

available to them. Responding to this directive the Department issued Confidential Administrative Circular No. 1111 of May 26, 1958 which authorizes any IAC agency to reproduce certain State Department documents for its own use and to make them available to a third agency, subject to prescribed limitations. This authority, however, has been given for the purpose of central processing and has not been interpreted as authorizing analysts to open any parts of their files to representatives of another agency. The proposed agreement would give the analysts this authority. ✓

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TAB "B"  
CODIB-D-37  
9 June 1959

### Reproduction of Intelligence

Authorization to reproduce intelligence documents originating in various IAC agencies by other members of the IAC was provided for in a policy statement on this subject (IAC-D-95/5, 8 October 1957). An agreement to implement this policy statement was drawn up by the Ad Hoc Subcommittee on Information Processing (AHIP-D-3/2, 12 December 1957).

Since the IAC policy statement was issued, the IAC has been superseded by the Intelligence Board (IB), and the AHIP by the Intelligence Board Committee on Documentation (CODIB). The Intelligence Board now includes the NSA and Office of the Secretary of Defense which were not parties to the IAC policy statement or the AHIP implementing agreement. In addition, neither the JCS nor the FBI, although both were members of the IAC, is included in the AHIP implementing agreement.

This situation is brought to the attention of the CODIB with the recommendation that a new policy statement on the Reproduction of Intelligence Documents be issued which would cover all members of the Intelligence Board. It would be desirable that such statement be followed by an implementing agreement in which each member of the Intelligence Board would state specifically any limitations or restrictions it may wish to impose on the reproduction of its intelligence documents.

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TAB "C"  
CODIB-D-37  
9 June 1959

Policy Statement on Disclosure and Reproduction of  
Intelligence Originated in Another USIB Agency 1/

In order for the member agencies and their analysts to discharge their responsibilities more effectively, and without intent to limit such broader authority or responsibility as any may now have under law or NSC directive, the United States Intelligence Board is agreed:

- a. That each member agency, for purpose of central processing, may reproduce for itself, foreign intelligence and intelligence information originally issued by another. ✓
- b. That such reproduction may be performed for another member agency, and such information disclosed by the properly accredited analysts of a USIB agency to those of another engaged in the production of national intelligence if the intelligence or information was originally given general distribution to all USIB member agencies, or was otherwise generally available to them.
- c. That intelligence or information which by reason of sensitivity bears special classifications or is for limited distribution, or which bears a special warning prohibiting reproduction or disclosure, shall not be so reproduced or disclosed.

1/ Proposed amendments to text are underlined.